

Weekly Compilation of
**Presidential
Documents**



Monday, December 9, 1996
Volume 32—Number 49
Pages 2443–2471

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WEEKLY COMPILATION OF

PRESIDENTIAL DOCUMENTS

Published every Monday by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, the *Weekly Compilation of Presidential Documents* contains statements, messages, and other Presidential materials released by the White House during the preceding week.

The *Weekly Compilation of Presidential Documents* is published pursuant to the authority contained in the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15), under

regulations prescribed by the Administrative Committee of the Federal Register, approved by the President (37 FR 23607; 1 CFR Part 10).

Distribution is made only by the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The *Weekly Compilation of Presidential Documents* will be furnished by mail to domestic subscribers for \$80.00 per year (\$137.00 for mailing first class) and to foreign subscribers for \$93.75 per year, payable to the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The charge for a single copy is \$3.00 (\$3.75 for foreign mailing).

There are no restrictions on the republication of material appearing in the *Weekly Compilation of Presidential Documents*.

Week Ending Friday, December 6, 1996

The President's Radio Address

November 30, 1996

Good morning. This week, millions of American families gathered around their dinner tables to enjoy our annual feast of Thanksgiving. Now many of us who traveled great distances to be with loved ones are making the trip back home.

Today I want to talk about how we can extend the spirit of Thanksgiving beyond this holiday weekend. Thanksgiving is our oldest tradition. In 1789, George Washington made Thanksgiving his first proclamation for our new Nation. Much has changed for America in the two centuries since that first proclamation. Today we not only feed ourselves well, our bounty helps to feed the world. The light of freedom that drew founders to our shores not only shines here. For the first time in history, more than half the world's people who once lived in the shadows of tyranny and depression now live under governments of their own choosing.

On this year's Thanksgiving, we are reminded that we are a nation truly blessed. Crime and poverty are down. Employment is up. We are a nation at peace. For the most part, foods and jobs are plentiful. Our children have more to look forward to than any generation of young people in human history.

But as President Lincoln once so powerfully reminded us, this country cannot afford to be materially rich and spiritually poor. That perhaps is the greatest lesson of Thanksgiving. For more than any other holiday, it reminds us of the importance of family and community and the duty we owe to each other. I want to thank those across our Nation who donated food or volunteered time to provide a Thanksgiving meal for those among us who are homeless and hungry.

Unfortunately, hunger and homelessness don't take a holiday; they are with us all year long. So we must not wait until Thanksgiving to reach out to those in need. And we must

not pack our compassion back in the cupboard like fine china that only gets used once a year.

The spirit of family and faith and community that shines so brilliantly on Thanksgiving can enable us to meet every challenge before us all year long. So let us resolve to go forward together to lift millions of people from welfare and dependency into lives of dignity and independence. Now that we have ended welfare as we know it, let the change not be to have even more children in more abject poverty but to move people who can work into jobs.

Let us pledge to give our children the best education in the world and the support they need to build strong futures, higher standards in our schools, more choices, and the opportunity for all Americans to go on to college.

Let us work together to keep our homes, our neighborhoods, our schools free from the ravages of crime and drugs and violence, finishing the job of putting 100,000 police on our streets, targeting violent teen gangs, and doing more at the grassroots level to turn our children from drugs and gangs and guns and violence.

And let us always remember that when America is united, we always win, but when we're divided, we defeat ourselves.

In the global economy of the 21st century, the marvelous diversity of America will be a great blessing if we all treat each other with dignity and respect and remember we don't have a person to waste.

Whenever I travel around the world, as I did last week, I always return home with a renewed appreciation for the rich blessings so many of us take for granted. And while we should be thankful that technology and cultural exchanges are bringing much of the world closer together, it is also clear that people all over the globe still look to America for moral leadership.

As Hillary reminded us last weekend when she visited a project to assist young women struggling in Thailand, we do have a responsibility to help build lives of hope and security for suffering children not only here in America but all over the world. That is what we have tried to do in Bosnia, in Haiti, in working for peace in the Middle East and Northern Ireland, in so many of our efforts all around the globe.

Let me close today with a personal note of thanks to every one of you for affording me the opportunity to continue my service as President. For the past 4 years I've worked hard to stand up for our values as a nation and to give all our citizens the tools to make the most of their own lives. And we've come a long way together, but there is still much, much more to do. And we know that the only way we can succeed is if we all work together.

So let us all be guided, as I try to be guided every day, by the words of the Scripture which teaches that, "to those to whom much is given, much is required." So, as we set our sights on a joyous holiday season, let us all pledge by our devotion to God and family and community to keep the spirit of Thanksgiving alive all year long.

Thanks for listening.

NOTE: The President spoke at 10:06 a.m. from Camp David, MD.

Proclamation 6960—National Drunk and Drugged Driving Prevention Month, 1996

November 27, 1996

By the President of the United States of America

A Proclamation

Driving under the influence of drugs or alcohol is a scourge on our society that we cannot ignore or treat lightly. Drunk and drugged driving has no geographic limits; it is a problem that afflicts cities and rural areas alike in every region of our country. And, most disturbing of all, it is a growing problem—last year, alcohol-related traffic deaths increased for the first time in a decade. Each of us and our loved ones are at risk of becoming victims of a driver impaired by drugs or

alcohol. However, we can solve this problem if we make a national commitment to do so.

Two months ago, we charted a course that demands that those who drive must assume the responsibility of staying sober and drug-free behind the wheel. Targeting our youngest drivers first, we began by requiring, as a condition of receiving Federal highway funds, that every State pass a law making it illegal for anyone under 21 to drive with alcohol in their bloodstream.

Now, we must take the next step toward ridding our highways of drunk drivers.

Drivers between 21 and 34 years of age are most likely to drive under the influence of alcohol or other mind-altering drugs. We must not only redouble our efforts to educate those in this age group about the terrible risks posed by drunk and drugged driving, but we must also strengthen our law enforcement efforts to make clear that this behavior will not be tolerated.

Addressing impaired driving by teens and young adults is important but, unfortunately, is not enough to solve the problem. No age group is immune to the temptation to drive under the influence of alcohol or drugs. Through peer pressure and education, we must convince all who would get behind the wheel drunk or drugged to change their behavior.

All of us can do our part to reduce the tragic loss of life and limb caused by drunk and drugged drivers. Parents can thoughtfully and candidly discuss the dangers with their children who drive; more States can pass Zero Tolerance laws; more citizens can prevent friends or acquaintances from getting behind the wheel while under the influence of drugs or alcohol; and more of us can volunteer to be "designated drivers," pledged to abstain from alcohol when we are with others who might be drinking. By making clear that drunk and drugged driving is unacceptable and by resolving firmly to stop it, we can prevent thousands of tragic deaths and injuries each year.

I ask all Americans to observe a special day of remembrance of the victims of drunk and drugged driving by participating this year in "National Lights on for Life Day." On Friday, December 20, I ask that drivers nationwide keep their headlights illuminated to call

attention to this threat to the health and safety of our citizens. And I ask that we rededicate ourselves as a Nation to preventing drunk and drugged driving in our communities.

Now, Therefore, I, William J. Clinton, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United States, do hereby proclaim December 1996 as National Drunk and Drugged Driving Prevention Month. I urge all Americans to recognize the dangers of impaired driving; to take responsibility for themselves and others around them; to stop anyone under the influence of alcohol or drugs from getting behind the wheel of a vehicle; and to help teach our young people about the lifesaving benefits of safe driving habits.

In Witness Whereof, I have hereunto set my hand this twenty-seventh day of November, in the year of our Lord nineteen hundred and ninety-six, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., December 3, 1996]

NOTE: This proclamation was released by the Office of the Press Secretary on December 2, and it was published in the *Federal Register* on December 4.

Proclamation 6961—To Facilitate Positive Adjustment to Competition From Imports of Broom Corn Brooms

November 28, 1996

By the President of the United States of America

A Proclamation

1. On July 2, 1996, the United States International Trade Commission ("USITC") made an affirmative determination in its investigation under section 202 of the Trade Act of 1974, as amended ("Trade Act") (19 U.S.C. 2252), with respect to imports of broom corn brooms provided for in heading 9603 of the Harmonized Tariff Schedule of

the United States ("HTS"). Under section 202 of the Trade Act, the USITC determined that such brooms are being imported into the United States in such increased quantities as to be a substantial cause of serious injury to the domestic industry producing a like or directly competitive article. Further, the USITC found, pursuant to section 311(a) of the North American Free Trade Agreement Implementation Act ("the NAFTA Implementation Act") (19 U.S.C. 3371(a)), that imports of such brooms produced in Mexico, considered individually, account for a substantial share of total imports of broom corn brooms and contribute importantly to the serious injury caused by imports, but that such brooms produced in Canada do not so account or contribute. The USITC's determination and its recommendations to address the serious injury were reported to me on August 1, 1996.

2. On August 30, 1996, I determined, pursuant to section 312(a) of the NAFTA Implementation Act (19 U.S.C. 3372(a)), that imports of broom corn brooms from Mexico, considered individually, account for a substantial share of total imports and contribute importantly to the serious injury caused by imports; but that imports of broom corn brooms from Canada do not so account or contribute. Acting pursuant to section 203 of the Trade Act (19 U.S.C. 2253), I determined to take appropriate and feasible action within my power that will facilitate efforts by the domestic industry to make a positive adjustment to competition from imports of broom corn brooms. I further determined that action would not be implemented at that time and directed the United States Trade Representative ("USTR") to negotiate and conclude, within 90 days, agreements pursuant to the terms of section 203(a)(3)(E) of the Trade Act (19 U.S.C. 2253(a)(3)(E)) concerning broom corn brooms exported to the United States, and to carry out any agreements reached. Moreover, I determined that, not later than the end of this 90-day period (November 28, 1996), I would implement action of a type described in section 203(a)(3). Such negotiations were undertaken by the USTR but have failed to achieve satisfactory agreements concerning such brooms exported to the United States.

3. Pursuant to section 203 of the Trade Act (19 U.S.C. 2253), and after taking into account the considerations specified in section 203(a)(2) of the Trade Act, I have determined to implement action of a type described in section 203(a)(3). Such action shall take the form of an increase in, or imposition of, any duty on imported brooms (except whisk brooms), wholly or in part of broom corn and provided for in HTS subheading 9603.10.50 and, with respect to imports that exceed certain specified annual levels, HTS subheading 9603.10.60. Such increase in, or imposition of, duty on such goods shall be effective for a three-year period, and shall apply to imports from all countries, except Canada and Israel and developing countries that account for less than three percent of the relevant imports over a recent representative period. Pursuant to section 203(a)(1)(A) of the Trade Act (19 U.S.C. 2253(a)(1)(A)), I have further determined that these actions will facilitate efforts by the domestic industry to make a positive adjustment to import competition and provide greater economic and social benefits than costs.

4. Section 604 of the Trade Act, as amended (19 U.S.C. 2483), authorizes the President to embody in the HTS the substance of the relevant provisions of that Act, and of other acts affecting import treatment, and actions thereunder, including the removal, modification, continuance, or imposition of any rate of duty or other import restriction.

Now, Therefore, I, William J. Clinton, President of the United States of America, acting under the authority vested in me by the Constitution and the laws of the United States, including but not limited to sections 203 and 604 of the Trade Act, do proclaim that:

(1) (a) In order to apply to specified broom corn brooms (except whisk brooms) that are either produced in Mexico or goods of Mexico under the terms of general note 12 to the HTS for purposes of the NAFTA, or that are products of countries other than Canada or Israel and other than countries enumerated in general note 4(a) to the HTS as that note existed on November 28, 1996 (except as otherwise specified), the foregoing goods classifiable under HTS subheading 9603.10.50, rates of duty other than those

specified for such subheadings in the rates of duty column 1 of the HTS during the three-year period beginning on the effective date on this proclamation, the HTS is modified as provided in section A of the Annex to this proclamation.

(b) During the period from November 28, 1996, through November 27, 1999, inclusive, the symbol "MX" in parentheses following the "Free" rate of duty in the special subcolumn of rates of duty column 1 of the HTS for subheading 9603.10.50 shall be deleted. Upon the close of November 27, 1999, such symbol "MX" shall be reinserted in subheading 9603.10.50 in alphabetical sequence in the parentheses following the "Free" rate of duty in the special subcolumn of HTS rates of duty column 1, unless the actions taken in this proclamation are earlier expressly modified or terminated.

(c) In order to provide that such goods of Mexico under the terms of general note 12 shall be subject to a NAFTA rate of duty during the period from November 28, 1999, through December 31, 2004, inclusive, the HTS is further modified as provided in section B of the Annex to this proclamation.

(2) In order to establish tariff-rate quotas for brooms classifiable in HTS subheading 9603.10.60 (except such brooms that are the product of Israel or goods of Canada under the terms of general note 12 to the HTS) during the period from November 28, 1996, through November 27, 1999, inclusive, the HTS is further modified as provided in section C of the Annex to this proclamation.

(3)(a) All broom corn brooms (except whisk brooms) the product of designated beneficiary countries under the CBERA and the ATPA pursuant to HTS general note 7(a) and general note 11(a), respectively, the foregoing goods classifiable under HTS subheadings 9603.10.50 and 9603.10.60, shall cease to be accorded duty-free entry into the customs territory of the United States during the period from November 28, 1996, through the close of November 27, 1999, inclusive, except as provided in section C of the Annex to this proclamation.

(b) During the time period specified in paragraph (3)(a), the symbols "E," and "J," in parentheses following the "Free" rate of duty in the special subcolumn of rates of duty

column 1 of the HTS for subheadings 9603.10.50 and 9603.10.60 shall be deleted. Upon the close of November 27, 1999, such symbols "E," and "J," shall be reinserted in such subheadings in alphabetical sequence in the parentheses following the "Free" rate of duty in the special subcolumn of HTS rates of duty column 1, and eligible goods the product of designated CBERA and ATPA beneficiary countries shall again be accorded duty-free entry into the customs territory of the United States without quantitative limitation, unless the actions taken in this proclamation are earlier expressly modified or terminated.

(4) Any provisions of previous proclamations and Executive orders that are inconsistent with the actions taken in this proclamation are superseded to the extent of such inconsistency.

(5) The modifications to the HTS made by this proclamation, including the Annex thereto, shall be effective with respect to goods entered, or withdrawn from warehouse for consumption, on or after 12:01 a.m. on November 28, 1996, as provided in the Annex to this proclamation, unless such actions are earlier expressly modified or terminated.

In Witness Whereof, I have hereunto set my hand this twenty-eighth day of November, in the year of our Lord nineteen hundred and ninety-six, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., December 3, 1996]

NOTE: This proclamation was released by the Office of the Press Secretary on December 2, and it was published in the *Federal Register* on December 4.

Memorandum on Imports of Broom Corn Brooms

November 28, 1996

Memorandum for the Secretary of the Treasury, the Secretary of Commerce, the Secretary of Agriculture, the Secretary of Labor, the United States Trade Representative

Subject: Action Under Section 203 of the Trade Act of 1974 Concerning Broom Corn Brooms

On August 1, 1996, the United States International Trade Commission (USITC) submitted to me a report that contained: (1) a determination pursuant to section 202 of the Trade Act of 1974 ("the Trade Act") that imports of broom corn brooms are being imported into the United States in such increased quantities as to be a substantial cause of serious injury to the domestic industry; and (2) a finding pursuant to section 311(a) of the North American Free-Trade Agreement (NAFTA) Implementation Act ("NAFTA Act") and that imports of broom corn brooms produced in Mexico account for a substantial share of total imports of such brooms and contribute importantly to the serious injury caused by imports.

On August 30, 1996, I determined to take appropriate and feasible action that will facilitate efforts by the domestic industry to make a positive adjustment to competition from imports of broom corn brooms. I did not implement at that time any of the actions recommended by the USITC, because I determined that it would be more appropriate first to seek a negotiated solution with appropriate foreign countries that would address the serious injury to our domestic broom corn broom industry, promote positive adjustment, and strike a balance among the various interests involved.

I therefore directed the Trade Representative to negotiate and conclude, within 90 days, agreements of a type described in section 203(a)(3)(E) of the Trade Act, and to carry out any agreements reached. I also di-

rected the Secretaries of Agriculture, Commerce, and Labor to develop and present, within 90 days, a program of measures designed to enable our domestic industry producing broom corn brooms to adjust to import competition.

The Trade Representative has informed me that her negotiations did not result in agreements meeting the goals that I had previously set. Therefore, after considering all relevant aspects of the investigation, including the factors set forth in section 203(a)(2) of the Trade Act, and the results of the activities undertaken over the previous 90 days, I have implemented actions of a type described in section 203(a)(3). I have determined that these actions will facilitate efforts by the domestic industry to make a positive adjustment to import competition and provide greater economic and social benefits than costs.

Specifically, I have proclaimed tariff relief for a period of three years that will provide time for the domestic industry to implement an adjustment plan that will facilitate its positive adjustment to import competition. This action meets the needs of the domestic industry, while striking a balance with the other interests of the United States by providing the minimum tariff relief necessary to promote such adjustment. No tariff relief is being provided on four of the six tariff subheadings subject to the injury determination. In addition, for the largest tariff subheading, duty-free treatment will be provided on a substantial annual quantity of broom corn broom imports from all import sources. In short, this action provides the domestic industry with substantial temporary relief from increased import competition, while also assuring our trading partners significant continued duty-free access to the United States market.

I also note the substantial resources identified by the Departments of Agriculture and Commerce that can provide loans, grants, technical and in-kind assistance to the domestic industry as it implements its adjustment plan. Taken together, these programs have the potential to match the financial contribution that the domestic industry will make as it implements its adjustment plan. I urge the domestic industry to submit the

necessary applications for consideration under the individual programs, and direct the Secretaries of Agriculture and Commerce to provide the appropriate assistance to the industry in completing the application process. I also direct the Departments of Agriculture and Commerce to give priority consideration to adjustment assistance requests, with the intent of providing the maximum appropriate assistance available.

The Trade Adjustment Assistance (TAA) program of the Department of Labor has already provided support for employees of broom corn broom manufacturers that have been laid off due to import competition. This assistance remains available, and I instruct the Secretary of Labor to give priority consideration to processing such TAA requests.

An additional issue considered during the course of the last 90 days was the possible circumvention of U.S. customs laws. As a result of information provided by the broom corn broom industry and other information collected by the U.S. Customs Service, an investigation is underway to determine whether any imports of broom corn brooms are entering the commerce of the United States in a manner inconsistent with U.S. law. I instruct the Secretary of the Treasury to pursue this matter with the intent of concluding this investigation within 90 days, and taking any other steps necessary to ensure broom corn broom imports do not circumvent U.S. law.

I also note that, pursuant to section 204 of the Trade Act, the International Trade Commission will monitor developments with respect to the domestic industry, including progress and specific efforts made by workers and firms in the domestic industry to make a positive adjustment to import competition.

The United States Trade Representative is authorized and directed to publish this determination in the *Federal Register*.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., December 3, 1996]

NOTE: This memorandum was released by the Office of the Press Secretary on December 2, and it was published in the *Federal Register* on December 4.

**Letter to Congressional Leaders
Transmitting a Report on Imports of
Broom Corn Brooms**

November 28, 1996

Dear Mr. Speaker: (Dear Mr. President:)

Pursuant to section 203(b)(1) of the Trade Act of 1974, attached is a report concerning my actions in response to the ITC safeguards investigation of broom corn brooms.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate. This letter was released by the Office of the Press Secretary on December 2.

**Remarks on Presenting the
Congressional Space Medal of Honor
to Astronaut Shannon Lucid and an
Exchange With Reporters**

December 2, 1996

The President. Good morning. It's a pleasure to have all these dignitaries here today. I want to especially acknowledge Senators Glenn and Burns; the NASA Administrator, Dan Goldin; Dr. Jack Gibbons; the Russian Ambassador, Mr. Vorontsov, who is here on behalf of the two cosmonauts that Dr. Lucid roomed with in space. She just told me she made them Jell-O every Sunday morning. [Laughter] I want to welcome Michael Lucid and the shuttle crew that brought her home: Commander Bill Readdy, Pilot Terry Wilcutt, Mission Specialists Tom Akers, Jay Apt, and Carl Walz.

I can think of no better way to begin this season of hope than by presenting the Congressional Space Medal to Dr. Shannon Lucid. The United States has always been sparing in its honors because the medals and official recognition we bestow are more than simple congratulations. They are public declarations of outstanding achievement and extraordinary service to the Nation. Dr. Lucid achieved that kind of service for 188 days this year, the longest flight by an American in space, the longest mission for any woman

of any nation in space, five shuttle missions altogether.

Her accomplishments should come as no surprise. She has always been a determined visionary. I think many of us have now heard the story of how, as an eighth grader, she wrote a school paper about wanting to be a rocket scientist, and she was told by the teacher that there was no such job and, even if there were, a girl couldn't get it. Fortunately, she didn't listen to everything her teacher said.

In 1978 she was chosen as one of NASA's first six women Astronauts. As a biochemist, she's done important work on the effects of weightlessness on the human body, including her own. She surprised just about everyone when, after 6 months in space, she stood up to gravity and walked right off the space shuttle.

Most pioneers set their sights on just one frontier. Shannon Lucid has pushed to the furthestmost reaches of two, the frontiers of both space and science. She has done so with brainpower, willpower, courage, skill, and good humor.

This medal commemorates her service, but it also stands for something greater: Her mission did much to cement the alliance of space we have formed with Russia. It demonstrated that as we move into a truly global society, space exploration can serve to deepen our understanding not only of our planet and our universe but of those who share the Earth with us. That's why we're committed to keeping a strong space program, to keep the shuttle flying, to work toward the international space station, to develop the X-33 which will replace the shuttle, to continue robotic exploration of Mars and the solar system. In fact, countdown begins this afternoon for the launch of the Mars *Pathfinder* mission.

Let me also express my gratitude to the brave men and women of our space program, past and present, and especially those who have given their lives in this noble endeavor. I want to say a special word about the *Discovery* crew that is here with us today. They are doing remarkable work. I mean, they're up there right now. We wish them Godspeed on their journey home and to all the people of NASA, many of whom I've had the privi-

lege to meet with and discuss the space program with over the last 4 years. Let me thank them for all they do. When we see them on film, they make it look so easy, but we know it isn't. We know that their dedication, their service, their knowledge is truly extraordinary.

When Dr. Lucid began her education, it took faith as well as intellect to be a female rocket scientist. Now she has exceeded a universe of expectation. Perhaps more than even she knows, she set a remarkable example for a new generation of young Americans, especially young women, who look up to her and see possibilities that are new and uncharted for their own lives. Our young people, like those who are here today, will be doing work that hasn't been invented yet. Many will be doing work, as I have often said, that has not been imagined yet. We owe it to them to continue in the American tradition of pushing back the frontiers of knowledge.

I now have the honor of presenting the Congressional Space Medal of Honor to Dr. Shannon Lucid, the first scientist and the first woman to receive this award. What she did while journeying among the stars is a proud example of what all of us should try to do more of here on Earth.

I'd like now to ask the military aide to read the citation.

[At this point, Lt. Comdr. June Ryan, USCG, Coast Guard aide to the President, read the citation; the President presented the medal; and Dr. Lucid and Comdr. Readdy made brief remarks.]

Second Term Transition

Q. Mr. President, do you have a Secretary of State for your next term?

The President. When I have an announcement, I will make it. *[Laughter]* Let me say to all of you, you can hear that my voice is better but not fully recovered. I took 4 days off with my family, indeed, my extended family—I even had my two nephews up at Camp David. It's the longest time I've had off without any work in more than a year. Even in my vacation last summer, I worked most of the time I was there. I'm trying to rest my voice. I tried to do a little work and found I simply couldn't make telephone calls. So I had 4 days off; I hope you did. And

I expect to work hard this week, and I'll be making some announcements as they're ready to make. It won't be too long.

Brady Bill

Q. Are you challenging the challenge to the Brady law that's coming up tomorrow in the Supreme Court, Mr. President?

The President. Excuse me?

Q. The challenge to the Brady law that's coming up in the Supreme Court, do you have any comments on that?

The President. Well, I believe it's constitutional, and I believe that we have clearly preserved the right to keep and bear arms, consistent with the Constitution in this country. But we have also made America a safer place. And there are tens of thousands of people with criminal backgrounds and other serious problems that couldn't get handguns because of the Brady law. People are alive today because of it. It's a better country because of it. At the very last of the last Congress, many who had previously ferociously opposed it voted with me to extend it to cover cases of domestic violence, which I very much appreciated. So I think we're better off, and I certainly hope that the constitutionality will be upheld.

Riady Letter

Q. There's a report today that Mr. Riady gave you foreign policy advice and that the White House sat on the letter until now.

The President. On the what?

Q. Did not disclose—

The President. There was a Wall Street Journal article about a letter that I received in '93, which I think—which Mike McCurry says has been—the information has been out there for some time. It's just a very—it's a letter like tens of thousands of other letters I get, people suggesting every day—I get, I suppose, hundreds every day—suggesting what our policy ought to be in various areas. And we will make that letter available to Congress, after which I'm sure it will be made available to you. But you will see it's a straightforward policy letter, the kind of thing that I think people ought to feel free to write the President about.

Campaign Finance Inquiry

Q. What's your response to the call from GOP Senators on hearings——

The President. On what?

Q. ——on donations to the Democratic National Committee——[*inaudible*].

The President. They'll have to do their business. They can do whatever they think is right. It's all—I'm going to spend my time working on what I can do.

And let me again say to the Russian Ambassador how glad we are to have you here, sir, today. And today, the Vice President has flown to Lisbon. He will be there with Prime Minister Chernomyrdin at the OSCE meeting. We're all thrilled at the reports we get of President Yeltsin's excellent recovery from his surgery. And this is the kind of partnership that we are working hard to build between our two nations. And we are honored to have you here, and we look forward to more of the same.

Thank you, and thank you all.

NOTE: The President spoke at 10:37 a.m. in the Oval Office at the White House. In his remarks, he referred to Russian Ambassador to the U.S. Yuliy Vorontsov; Dr. Lucid's husband, Michael; Indonesian businessman Mochtar Riady; and Prime Minister Viktor Chernomyrdin and President Boris Yeltsin of Russia.

**Letter to Congressional Leaders
Transmitting the Report on the
Lapse of the Export Administration
Act of 1979**

December 2, 1996

Dear Mr. Speaker: (Dear Mr. President:)

As required by section 204 of the International Emergency Economic Powers Act (50 U.S.C. 1703(c)) and section 401(c) of the National Emergencies Act (50 U.S.C. 1641(c)), I transmit herewith a 6-month periodic report on the national emergency declared by Executive Order 12924 of August 19, 1994, to deal with the threat to the national security, foreign policy, and economy of the United States caused by the lapse of the Export Administration Act of 1979.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate.

**Proclamation 6962—To Implement
the United States-Israel Agreement
on Trade in Agricultural Products**

December 2, 1996

*By the President of the United States
of America*

A Proclamation

1. On April 22, 1985, the United States entered into the Agreement on the Establishment of a Free Trade Area between the Government of the United States of America and the Government of Israel ("the FTA Agreement"), approved by the Congress in the United States-Israel Free Trade Area Implementation Act of 1985 ("the FTA Act") (19 U.S.C. 2112 note).

2. The United States and Israel acknowledge that they have differing interpretations as to the meaning of certain rights and obligations in the FTA Agreement, in particular with respect to market access for certain United States agricultural products. In order to maintain the general level of reciprocal and mutually advantageous concessions with respect to agricultural trade with Israel, on November 4, 1996, the Government of the United States entered into an agreement with the Government of Israel concerning certain aspects of trade in agricultural products, effective December 4, 1996, through December 31, 2001 ("the 1996 Agreement").

3. Section 4(b) of the FTA Act provides that, whenever the President determines that it is necessary to maintain the general level of reciprocal and mutually advantageous concessions with respect to Israel provided for by the FTA Agreement, the President may proclaim such withdrawal, suspension, modification, or continuance of any duty, or such continuance of existing duty-free or excise treatment, or such additional duties as the President determines to be required or appropriate to carry out the FTA Agreement.

4. Pursuant to section 4(b) of the FTA Act, I have determined that it is necessary, in order to maintain the general level of reciprocal and mutually advantageous concessions

with respect to Israel, to provide through the close of December 31, 2001, access into the United States customs territory for specified quantities of certain agricultural products of Israel free of duty or certain fees or other import charges.

5. Section 604 of the Trade Act of 1974 (19 U.S.C. 2483) ("the 1974 Act"), authorizes the President to embody in the Harmonized Tariff Schedule of the United States ("HTS") the substance of the relevant provisions of that Act, and of other acts affecting import treatment, and actions thereunder, including the removal, modification, continuance, or imposition of any rate of duty or other import restriction.

Now, Therefore, I, William J. Clinton, President of the United States of America, acting under the authority vested in me by the Constitution and the laws of the United States, including but not limited to section 4 of the FTA Act and section 604 of the 1974 Act, do hereby proclaim:

(1) In order to implement aspects of the 1996 Agreement with the Government of Israel concerning certain aspects of trade in agricultural products, the HTS is modified as provided in the Annex to this proclamation.

(2) Any provisions of previous proclamations and Executive orders that are inconsistent with the actions taken in this proclamation are superseded to the extent of such inconsistency.

(3) The modifications to the HTS made by the Annex to this proclamation shall be effective with respect to goods entered, or withdrawn from warehouse for consumption, on or after the dates set forth in such Annex, and the tariff treatment set forth therein shall be effective as provided in such Annex through December 31, 2001.

In Witness Whereof, I have hereunto set my hand this second day of December, in the year of our Lord nineteen hundred and ninety-six, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., December 4, 1996]

NOTE: This proclamation was released by the Office of the Press Secretary on December 3, and it was published in the *Federal Register* on December 5.

Letter to Congressional Leaders on Rwanda and Zaire

December 2, 1996

Dear Mr. Speaker: (Dear Mr. President:)

The humanitarian situation in Rwanda and the Great Lakes region of eastern Zaire has been a continuing source of international concern. Although approximately 600,000 refugees have recently returned to Rwanda from Zaire, the situation remains uncertain. An estimated 200,000 or more refugees and displaced persons remain scattered in eastern Zaire likely without adequate food, water, shelter, or medical care. Repatriation is expected to continue in the foreseeable future. Urgent action may still be required, however, to supply essential relief to refugees and displaced persons still located in eastern Zaire and to assist those refugees that have returned to Rwanda.

In response to United Nations Security Council Resolution (UNSCR) 1080 (1996), the United States plans to participate in a multinational effort, led by Canada, to facilitate the delivery of humanitarian assistance and to facilitate the voluntary, orderly repatriation of refugees by the United Nations High Commissioner for Refugees and other humanitarian aid organizations as well as the voluntary return of displaced persons. Pending final consultation with our allies, I expect the United States to contribute personnel and equipment to the headquarters, civil-military affairs and psychological operations units, and other support elements as required.

In furtherance of UNSCR 1080 and the aim of the multinational effort, the United States has already positioned personnel and equipment in furtherance of "Operation Guardian Assistance" (approximately 400 personnel are currently in the region) to conduct non-combat missions, including airlift, air control, and related services in support of ongoing humanitarian efforts by Rwanda and private relief organizations.

Part of the U.S. assistance to the region has been helping locate groups of refugees and displaced persons to ascertain their movement and condition. The United States has used aircraft and other means in an effort to gain accurate and complete information. Although there has been sporadic fire from unknown sources at aircraft over-flying the Great Lakes region, including U.S. Navy aircraft, it is not clear that this fire was intentionally directed at U.S. personnel. This past weekend the United States also deployed an AC-130U aircraft to the area to facilitate this effort through the use of aerial surveys. Although its primary mission is aerial surveys, the aircraft is fully mission-capable and will be available for search and rescue or other force-protection missions, if required. The aircraft will be based in Entebbe Airfield, Uganda, and will conduct aerial surveys throughout the Great Lakes region. The aircraft will remain in the area as long as aerial survey efforts are required by relief efforts.

The United States recognizes that the return of peace and security to the region will ultimately rest on the resolution of long-standing political and social differences and an end to the fighting. The United States is actively supporting the United Nations and the international community to achieve those ends. Humanitarian concerns, however, require that the United States take immediate action to relieve the suffering of innocent victims of the regional instability until those long-term political and social differences can be resolved.

I have taken this action pursuant to my constitutional authority to conduct the foreign relations of the United States and as Commander in Chief and Chief Executive. I am providing this report in accordance with my desire that the Congress be fully informed, consistent with the War Powers Resolution. I appreciate the support of the Congress in this action to assist the international community in its humanitarian relief efforts in Central Africa.

Sincerely,

Bill Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Strom Thurmond, President pro tempore of

the Senate. This letter was released by the Office of the Press Secretary on December 3.

Letter to Congressional Leaders on Major Illicit Drug-Producing and Drug-Transit Countries

December 2, 1996

Dear Mr. Chairman: (Dear Ranking Member:)

In accordance with the provisions of section 490(h) of the Foreign Assistance Act of 1961 (FAA), as amended, I have determined that the following countries are major illicit drug-producing or drug-transit countries: Afghanistan, Aruba, The Bahamas, Belize, Bolivia, Brazil, Burma, Cambodia, China, Colombia, Dominican Republic, Ecuador, Guatemala, Haiti, Hong Kong, India, Iran, Jamaica, Laos, Lebanon, Malaysia, Mexico, Nigeria, Pakistan, Panama, Paraguay, Peru, Syria, Taiwan, Thailand, Venezuela, and Vietnam. These countries have been selected on the basis of information from the March 1, 1996, International Narcotics Control Strategy Report and from other United States Government sources.

This year, I have added Aruba to the list of major illicit drug-transit countries. At the same time, I am adding the Netherlands Antilles to those countries that we monitor as potentially significant drug-transit countries. These already include Cuba, Turkey, the Balkan Route countries and the former poppy-growing countries of Central Asia.

Aruba. In the past 2 years, there has been a major shift in drug trafficking patterns, as enforcement activities in Mexico, the western Caribbean, and The Bahamas have pushed trafficking routes eastward. Taking advantage of the limited enforcement capabilities of most eastern Caribbean countries, Colombian drug syndicates have been routing U.S.-bound cocaine and heroin through the region. Consequently, countries that in the past have been peripheral to the drug trade have now taken on major roles that significantly affect the United States. While all of the eastern Caribbean is vulnerable to exploitation by traffickers, we have identified Aruba as a major drug-transit country. Aruba is situated on a major drug-transit route, with the

vast majority of the cocaine and heroin that transits Aruba destined for the United States.

Cocaine trafficking through Aruba to Puerto Rico continues to involve both transshipment through Aruba and redistribution from Aruba as a hub to other locations. Cocaine is smuggled by ship via Aruba, using commercial vessels, cruise ships, pleasure craft, and fishing boats. In addition, according to the DEA, traffickers use Aruba's free-zone facilities to engage in transit of bulk shipments of cocaine without scrutiny by local officials. A substantial portion of the free-zone's businesses in Aruba are owned and operated by members of the Mansur family, who have been indicted in the United States on charges of conspiracy to launder trafficking proceeds.

Netherlands Antilles. Analysis of the trafficking patterns indicates that there is considerable drug activity taking place around the Netherlands Antilles, especially around St. Maarten. Although, at present, we have only anecdotal information, it is possible that significant quantities of U.S.-bound drugs are involved.

Turkey and Other Balkan Route Countries. Although I am still concerned about the large volume of Southwest Asian heroin moving through Turkey and neighboring countries to Western Europe along the Balkan Route, there is no clear evidence that this heroin significantly affects the United States. If in the future it is determined that heroin transiting Turkey, Bulgaria, Greece, the former Republic of Yugoslavia, Bosnia, Croatia, the Former Yugoslavian Republic of Macedonia, or other European countries on the Balkan Route significantly affects the United States, I will add the relevant countries to the "majors" list.

Cuba. Cuba's geographical position astride one of the principal Caribbean trafficking routes to the United States makes it a logical candidate for consideration for the "majors" list. While there continue to be some credible reports that trafficking syndicates use Cuban territory (including waters and airspace) for moving drugs, it has not been confirmed that this traffic carries significant quantities of cocaine or heroin to the United States.

Central Asia. In 1996, the State Department conducted probe efforts in Tajikistan and Uzbekistan, traditional poppy-growing areas of the former Soviet Union. These probes did not show significant opium poppy cultivation. If ongoing analysis reveals cultivation of 1,000 hectares or more of poppy, I will add such countries to the "majors" list at the appropriate time.

Major Cannabis Producers. While Kazakhstan, Kyrgyzstan, Morocco, the Philippines, and South Africa are important cannabis producers, they do not appear on the list since I have determined, pursuant to FAA section 481(a)(2), that in all cases the cannabis is either consumed locally or exported to countries other than the United States, and thus, such illicit cannabis production does not significantly affect the United States.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Jesse Helms, chairman, and Claiborne Pell, ranking member, Senate Committee on Foreign Relations; Mark O. Hatfield, chairman, and Robert C. Byrd, ranking member, Senate Committee on Appropriations; Benjamin A. Gilman, chairman, and Lee H. Hamilton, ranking member, House Committee on International Relations; and Robert L. Livingston, chairman, and David R. Obey, ranking member, House Committee on Appropriations. This letter was released by the Office of the Press Secretary on December 3.

Teleconference Remarks on the Interagency Task Force Initiative for St. Petersburg, Florida

December 3, 1996

The President. Hello.

Mayor David Fischer. Hello.

The President. Mr. Mayor.

Mayor Fischer. This is Mayor Fischer here, Mr. President.

The President. Hello, Mayor. It's nice to hear your voice. I'm here with the Vice President and Secretary Cisneros and Senator Bob Graham. And I think Congressman Young and Congressman Bilirakis are on the phone. And I know you've got some community leaders there. And I appreciate everyone being a part of this conference call today.

When we met in October, I was very impressed by your willingness and determination to address the longstanding problems in your city, and I sent Secretary Cisneros and an interagency task force to St. Petersburg. And as you know, they and your community leaders have agreed that more Federal involvement is necessary. And we've had some recommendations for action that involve a real partnership among Federal agencies, city officials, community leaders. And with that in mind, I have directed the Federal agencies, through their representatives here at the White House—and they're all gathered here—to begin with the proposed initiatives in the November 25th memo that Secretary Cisneros sent me.

A Federal coordinator who will report to the community empowerment board, which is chaired by the Vice President, will be appointed to work on the ground with you in St. Petersburg. And I'd also like to see the necessary steps taken to put together a local advisory board with broad-based membership as outlined in the memo.

I think that this is going to be a difficult period for you, but I am very impressed by the work you've done, Mr. Mayor, and those who are supporting you. And I am confident that you can work through this. We want to be a good partner to you.

I want to thank all the Florida officials who have supported this. Governor Chiles is not on the phone today, but he talked to me about this extensively—he and the Lt. Governor did—when I was with them. And Senator Graham is here with me, and we had a long talk about it the last time I was in Florida. And I thank Congressman Young and Congressman Bilirakis for being on the phone. But most of all, we're proud to assist you. We know this is your challenge and your future, but we think we've got a good plan, and we want to be a good partner.

And I'd like to ask the Vice President just to say a word, and then perhaps the others who are here will be able to speak as well.

[At this point, the Vice President, Secretary of Housing and Urban Development Henry Cisneros, Senator Bob Graham, Representative C.W. Bill Young, Representative Michael Bilirakis, and Mayor David J. Fischer made

brief remarks on the St. Petersburg empowerment zone initiative.]

The President. Thank you, Mr. Mayor. I know you've got some other community leaders there, and let me just say to all of them, we're pulling for you. We appreciate what you're going through. We want to be here to support you. We know that you can realize your vision of how you want your community to work, how you want people to feel who are living there, and we're determined to stay with you all the way through.

Thank you very much, Mr. Mayor, again, for contacting me, for coming to see me, and for making me aware of the situation. We're going to keep going, and we'll be there with you every step of the way.

Mayor Fischer. Well, thank you very much. We appreciate you calling us this morning, and your response has been overwhelming.

Thank you.

The President. Thank you, Mr. Mayor. Goodbye.

NOTE: The President spoke at 9:50 a.m. from the Oval Office at the White House. In his remarks, he referred to Gov. Lawton Chiles and Lt. Gov. Buddy MacKay of Florida.

Remarks Prior to a Briefing on AIDS Research and an Exchange With Reporters

December 3, 1996

The President. As all of you know, this is World AIDS Awareness Week—and you also know I'm a little hoarse. I'm very excited about the progress we've made in the last 4 years. I'm determined to keep pressing until we have a vaccine and ultimately a cure.

And I'd like to ask the Vice President to sort of take over for me with the opening remarks, and then we'll hear from Secretary Shalala. We have some of our Nation's top health officials—our top public health officials here. I thank them for coming, for their work, and I'd like to ask the Vice President to speak.

The Vice President. Thank you very much, Mr. President.

As you can tell, the President needs to conserve his vocal cords a little bit. He's had quite a lot to say about this topic of AIDS over the last 4 years, especially internally with this tremendous team that Secretary Shalala has pulled together and led on the President's behalf. And this is one of several briefings that the President has had periodically on the progress our country is making against HIV/AIDS.

And the experts here will provide some statistics to back these assertions up. But let me just briefly, on behalf of the President, note that this administration has presided over a 40 percent increase in NIH-supported AIDS research, a 158 percent increase in Ryan White AIDS treatment grants, a 24 percent increase in CCC HIV prevention activities, a 96 percent increase for HUD's housing opportunities for people with AIDS program. He has greatly strengthened the office of AIDS research at NIH, and as a result of public health service guidelines recommending the use of AZT by HIV-positive pregnant women and their newborns, there has been a very encouraging 17 percent drop in the number of infants with perinatally acquired HIV infections—those are the last statistics available from '94 to '95—also responding rapidly to FDA approval of a new class of AIDS therapies called protease inhibitors, with increases in funding for State AIDS drug assistance programs.

We have eased Social Security disability rules to speed approval of eligibility. And of course, the President created the Office of National AIDS Policy at the White House and the Presidential Advisory Council on HIV/AIDS.

Last year, at the White House Conference on HIV and AIDS, the President asked me to preside over an effort to look for ways to overcome obstacles in developing new therapeutics, vaccines, and microbicides to combat HIV and AIDS. And we have achieved a great deal since last year. Working with this team here today, we convene meetings that led to the establishment of the Forum for Collaborative HIV Research. And I'm proud that the participants in this forum, AIDS clinicians, researchers, drug companies, insurance companies, and patient advocacy groups, have all expressed their belief that

this has become an unprecedented and productive forum for discussing the future of HIV research.

These new scientific advancements in HIV and AIDS treatment light optimism and hope in the AIDS community for people with AIDS and their families. So this is a very positive report this year. And many are now feeling that there is cause for more optimism in the near future.

Through collaborative efforts like this new forum, and the cooperative efforts of the Government and private sector researchers, we'll continue the fight for better and more affordable prevention strategies, vaccines, and microbicides. We will not forget the children. The President is personally committed to focusing this research effort on the crying need to develop pediatric applications of these prevention and treatment strategies and products. And we've all talked a great deal about how to do that.

Working with our team assembled here and with our partners in research, we will continue to knock down every barrier to the development of successful therapeutics, vaccines, and microbicides until we knock down the last barrier of all, the HIV virus itself.

Now, on behalf of the President, I want to turn this over to Secretary Donna Shalala to expand on the administration's efforts to defeat this terrible disease.

[At this point, Health and Human Services Secretary Donna Shalala began the AIDS briefing. While she retrieved a chart for the briefing, the following exchange took place.]

Political Strategist James Carville

Q. Mr. President, can you tell us how you feel about James Carville's effort to mount an offensive on your behalf?

The President. I can't comment.

Q. You're not going to talk to him about it?

Q. How's the Cabinet going?

Q. Any decisions, sir?

The President's Voice

Q. When can we expect an announcement? Are you glad you've lost your voice? *[Laughter]*

The President. It's a hoax. *[Laughter]*

Q. We suspected as much, sir. *[Laughter]*

NOTE: The President spoke at 11:45 a.m. in the Oval Office at the White House. A portion of these remarks could not be verified because the tape was incomplete.

**Executive Order 13029—
Implementing, for the United States,
the Provisions of Annex 1 of the
Decision Concerning Legal Capacity
and Privileges and Immunities,
Issued by the Council of Ministers of
the Conference on Security and
Cooperation in Europe on
December 1, 1993**

December 3, 1996

By the authority vested in me as President by the Constitution and the laws of the United States of America, including section 422 of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103–236), and in order to implement for the United States, the provisions of Annex 1 of the decision concerning Legal Capacity and Privileges and Immunities (“Annex”), issued by the Council of Ministers of the Conference on Security and Cooperation in Europe on December 1, 1993, in accordance with the terms of that Annex, it is hereby ordered that the privileges and immunities set forth in the Annex are extended to the personnel and institutions described therein. Effective January 1, 1995, the Conference on Security and Cooperation in Europe will henceforth be called the Organization for Security and Cooperation in Europe.

William J. Clinton

The White House,
December 3, 1996.

[Filed with the Office of the Federal Register,
11 a.m., December 4, 1996]

NOTE: This Executive order was published in the *Federal Register* on December 5.

**Executive Order 13028—Further
Amendments to Executive Order No.
12757—Implementation of the
Enterprise for the Americas
Initiative**

December 3, 1996

By the authority vested in me as President by the Constitution and the laws of the United States of America, including the Agricultural Trade Development and Assistance Act of 1954, as amended, the Foreign Assistance Act of 1961, as amended, and the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1996 (Public Law 104–107), it is hereby ordered as follows:

Section 1. *Amendment of Executive Order No. 12757.* Executive Order No. 12757, “Implementation of the Enterprise for the Americas Initiative,” as amended by Executive Order No. 12823, is further amended as follows:

(a) The Preamble is amended:

(1) by striking “and” after “Public Law 102–237”; and

(2) by inserting “, and section 571 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1996 (“Public Law 104–107”)” after “Public Law 102–549”.

(b) Section 1 is amended:

(1) by striking “and” after “ATDA Act” the first time it appears, and inserting instead a comma (“,”);

(2) by inserting “, and section 571(a)(1) of Public Law 104–107” after “FAA” the first time it appears; and

(3) by inserting “. The functions vested in the President by section 571(a)(2), (c) and (d) of Public Law 104–107 are also delegated to the Secretary, who shall exercise such functions in accordance with recommendations of the Council and in consultation with the Secretary of State” after “State” the first time it appears.

(c) Section 6 is redesignated as Section 7.

(d) A new Section 6 is added as follows:
“**Sec. 6.** Any references in this order to section 571, or any subsection of section 571, of Public Law 104–107 shall be deemed to include references to any hereinafter-enacted provision of law

that is the same or substantially the same as such section 571 or any subsection thereof."

Sec. 2. Judicial Review. This order is intended only to improve the internal management of the Federal Government, and is not intended to create any right or benefit, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

William J. Clinton

The White House,
December 3, 1996.

[Filed with the Office of the Federal Register, 9:49 a.m., December 4, 1996]

NOTE: This Executive order was released by the Office of the Press Secretary on December 4, and it was published in the *Federal Register* on December 5.

Statement on the Resignation of Senior Adviser for Policy and Strategy George Stephanopoulos

December 4, 1996

From the snows of New Hampshire in 1991 until the present day, no one has rendered me better advice, nor given more loyal service to this Nation than George Stephanopoulos. There's no one in Washington who has a better understanding of the intersection of politics, policy, and the way those affect the American people. His work here at the White House is evidence of his deep respect for our country, its system of government, and its people. He cannot be replaced.

George will undoubtedly be a great teacher at Columbia. His boundless intellectual curiosity will be put to good use, shaping the leadership of the future.

NOTE: Press Secretary Mike McCurry read this statement during his daily briefing.

Letter to Congressional Leaders Transmitting the Report on Budget Deferrals

December 4, 1996

Dear Mr. Speaker: (Dear Mr. President:)

In accordance with the Congressional Budget and Impoundment Control Act of 1974, I herewith report seven new deferrals of budgetary resources, totaling \$3.5 billion.

These deferrals affect programs of the Department of State, the Social Security Administration, and International Security Assistance.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate. This letter was released by the Office of the Press Secretary on December 5.

Remarks Announcing the Second Term National Security Team and an Exchange With Reporters

December 5, 1996

The President. Good afternoon. During our first term in office, the Vice President and I were blessed to work with a remarkable national security team: Secretary of State Warren Christopher, Secretary of Defense Bill Perry, National Security Adviser Anthony Lake, U.N. Ambassador Madeleine Albright, Director of Central Intelligence John Deutch, all very bright, forceful, strong-minded individuals who came together as a team to advance America's interests and values around the world.

Today the fact that our Nation is at peace, our economy is strong, and we are making real progress in seizing the opportunities, meeting the challenges of the 21st century, these things are due in no small measure to the teamwork, vision, and leadership they gave to the American people. The Vice President and I and every other American owe all of them a great debt of gratitude.

Now as we embark upon a new term, our responsibility is to build on the strong foundation laid in the last 4 years, to make sure

that as we enter the 21st century, America remains the indispensable nation, the world's greatest force for peace and prosperity, for freedom and security.

Today I am pleased to announce the new national security team I have selected to help us meet that responsibility: Secretary of State-designate Madeleine Albright; Secretary of Defense-designate William Cohen; Director of Central Intelligence-designate Anthony Lake; National Security Adviser Samuel Berger. Each of these individuals has remarkable qualities of intellect, energy, and leadership. All are committed to work together as a team that will rise above partisanship and rise to the challenges of meeting the opportunities, of dealing with the challenges that we all face.

The challenges are many: terrorism; the spread of weapons of mass destruction; drug trafficking; environmental degradation; ethnic, religious, and racial conflicts; dealing with the sea changes occurring in Asia and elsewhere throughout the globe. But the opportunities are even greater: working toward a Europe that for the first time is undivided, democratic, and at peace; building a new partnership with a democratic Russia; meeting the challenge of change in Asia with strength and steadiness in a way that advances freedom and prosperity; extending the reach of peace and freedom in the Middle East and Africa; opening more markets in Latin America and strengthening the democracies that have taken root there.

These new people who will form the new national security team, they have the experience, the judgment, the vision to meet the heavy responsibility and the high privilege of leadership.

By virtue of her life and accomplishments, Madeleine Albright embodies the best of America. It says something about our country and about our new Secretary of State-designate, that a young girl raised in the shadow of Nazi aggression in Czechoslovakia can rise to the highest diplomatic office in America. She watched her world fall apart, and ever since, she has dedicated her life to spreading to the rest of the world the freedom and tolerance her family found here in America.

During her 4 years as our Ambassador to the United Nations, Madeleine Albright's

steely determination has helped to advance our interests and our ideals around the world. She knows firsthand what it means for America to be the indispensable nation. And I know firsthand that Madeleine Albright has the instincts, the intelligence, the skill, and the strength to lead American foreign policy in this time.

Time and again I have benefited from her judgment and counsel on issues from Bosnia to NATO, and many, many other difficult areas. The American people have also benefited because of her special ability, forged during her tenure as a teacher at Georgetown, to explain why American leadership is more important than ever and to get the job done.

Bill Perry has done a remarkable job in preparing America's military for the challenges of the 21st century and in carrying out all other aspects of the Secretary of Defense's job, which include running the largest and most complex organization in the Nation's Government. The bottom-up review he completed has decreased the size of our forces, while increasing their readiness capabilities and technological edge. From Haiti to Bosnia, from the Persian Gulf to the Taiwan Strait, through Bill Perry's leadership, we have demonstrated that our men and women in uniform remain the best equipped and best trained fighting force in the world.

Earlier I had the opportunity to pay tribute to the contributions of Secretary Christopher. I want to say again how much I appreciate what he has done. But today I also want to thank Bill Perry for being one of the finest Defense Secretaries in the history of the United States. I thank you, Bill, and I will miss both of you very much.

Bill Cohen is the right man to build on these achievements, to secure the bipartisan support America's Armed Forces must have and clearly deserve. He served in the United States Congress for 24 years, including 18 in the Senate. There his name became synonymous with discipline, intellect, creative independence, and deeply held principles.

While serving the people of Maine, he has also served every American through his determination to find common ground on difficult issues. He brought fresh ideas and thoughtful analysis to his work on the Senate

Armed Services Committee; he helped craft the START I arms control treaty with Russia that we have entered into force and played a key role in legislation that reorganized and strengthened our military command.

Now the Senate's loss will be our administration's gain. I thank Senator Cohen for his willingness to cross party lines to make sure that America's security is there in the 21st century.

Just about every morning these last 4 years, the point man of our foreign policy team, Tony Lake, came into this office to brief me on the state of the world and to tell me what he thought I should do about it. It's been a great comfort to me and a great benefit to the American people to have Tony Lake just down the hall and to bring the power of his mind, the toughness of his character, the strength of his integrity to bear on the most difficult challenges we face. In moments of crisis, in times of triumph, he has always been at my side.

Let me thank John Deutch for the remarkable job he has done on behalf of our country at home and abroad, first, as the Deputy Secretary of Defense, and then in a difficult time as Director of Central Intelligence. He has done an excellent job, and I thank him. Thank you, John, for your service.

I can think of no more powerful proof of my commitment to carry on John Deutch's work of maintaining a strong, successful intelligence community than asking Tony Lake to take the helm as Director of Central Intelligence and a member of my Cabinet. Our intelligence informs just about every foreign policy decision we make. We cannot do without it. And while it will be hard for me to do without Tony Lake just down the hall, I am grateful he will be working the halls at Langley and leading our intelligence community into the 21st century.

Sandy Berger has also served just down the hall these past 4 years. He's been a good friend and adviser to me for a lot longer than that. In fact, we have known each other since we were about half our present age. I hate that. *[Laughter]* I have looked to him for advice and counsel on foreign policy and on many other issues, as well, over the years. As Deputy National Security Adviser, Sandy Berger has helped to pull together our for-

eign policy team and given it direction, guidance, and shared purpose. I believe we have to have these things to move forward on the interests and values of the American people. As National Security Adviser, he will bring to the job not just the ability to work hard and to work well, but the vision and sense of our larger purpose that is necessary to meet the challenges our Nation faces. I am pleased, and the American people are fortunate, that Sandy Berger will be serving as my National Security Adviser.

And before I ask each member of the new national security team to say a few words, starting with the Secretary-designate, I'd like to thank the one member of the team that will not be changing for a while, as long as his tenure lasts, and that's General Shalikashvili. Thank you, sir, for your remarkable service to America.

And now Ms. Albright.

[At this point, Secretary of State-designate Madeleine Albright, Secretary of Defense-designate William Cohen, Director of Central Intelligence-designate Anthony Lake, and National Security Adviser Samuel Berger made brief remarks.]

Selections and the President's Voice

Q. Mr. President, what do you say to those individuals who were on your list to become one of these Cabinet Secretaries? What do you say to them now that they haven't gotten the position? And part two of that question is, we thought your doctors told you not to talk. *[Laughter]*

The President. They did, but they made a little change in my medication and I was—my voice was working enough today for me to do this announcement. And you know, you and I, we're partners, too, and I had to give you something, or you were going to go crazy. So I was able to speak enough.

To the other—I say to them that I thank them for being willing to be considered. I thank them for their service to our country, and I ask them to support the decision I've made. I made the best decision I could, and I believe it will serve America well.

Secretary of State-Designate

Q. Mr. President, many Republicans on Capitol Hill especially are outright hostile to

the United Nations. Here you are now naming our U.N. Ambassador to be the Secretary of State. Do you, and should you, perhaps, expect a smooth confirmation process?

The President. I do. There is no question that Ambassador Albright is supremely qualified for this job. And the people on the Hill know that I believe the United Nations is an important organization. The United States has taken the lead in reforming it. And we, in general, and Ambassador Albright and Secretary of State Christopher, in particular, have taken a good deal of heat for trying to reform it. And we have pressed ahead.

But that doesn't mean we don't need the United Nations or that it doesn't do a world of good; it does. It is important, and it's going to get more important, and the United States had better be there playing its part if we expect it to do what we think should be done in the world.

Q. Mr. President, was Ambassador Albright picked because she's a woman or in spite of? And, also, who will be her role model, Kissinger or Christopher? [Laughter]

The President. The second question should be hers to answer. Let me say I'm very proud to have had the opportunity to appoint the first woman Secretary of State in the history of America; I'm proud of that. But it had nothing to do with her getting the job, one way or the other. She got the job because I believe, amid a list of truly outstanding people, she had the best combination of qualities to succeed and to serve our country at this moment in history. And she proved it to me not only by her service in the United Nations and by her ability to speak to America and the world about what we are and what we stand for, but also in the quiet counsels that we've had over the last 4 years over some of the most difficult problems imaginable. And that's why I decided to name her.

Secretary of Defense-Designate

Q. Mr. President, Mr. Cohen has a reputation as a bit of an independent and somebody who goes against the grain in his own party. Are you concerned that he might do so in your administration?

The President. No. [Laughter] But let me say, I think anybody who has been in this

administration would tell you that we go out of our way to follow a process which encourages people to be independent, to speak their mind, to argue for new ideas, to break new ground. In fact, everybody knows that we are in the process every day we're here of breaking new ground—of creating, if you will, a new conventional wisdom for the 21st century. And we're not there yet. So I think a man with a creative, independent, inquiring mind is just what is needed for this team.

Senator Cohen and I have talked about that a lot. There's a difference between being a Senator and Secretary of Defense. But I don't—when I appoint people, I expect them to speak their mind and tell me what they think. Then we'll get together, we'll make a decision as a team, and then we'll all carry it out and do our jobs.

Diversity

Q. Mr. President, can I follow up on Helen's [Helen Thomas, United Press International] question? You're flanked by a woman and a Republican—want to have a Cabinet that looks like America—

The President. We're getting close. [Laughter]

Q. Given that—that's a good point. Given that, how can you say that the fact that she's—the Ambassador is a woman had nothing to do with it?

The President. Well, because—she got the appointment to the United Nations because I thought she'd be a good Secretary-General—as much as a I enjoy appointing women.

Secretary of State-Designate Madeleine Albright. Ambassador. [Laughter]

The President. As much as I—you don't want that job, do you? [Laughter]

The Vice President. She does speak French, though.

Secretary of State-Designate Madeleine Albright. I do speak French. [Laughter]

The President. As much as I enjoy appointing people who had not previously—who represent groups of people who've not previously been able to serve, I owe it to the United States, to all the American people never to make any appointment of someone I think would not succeed. And in this case,

I'm appointing Madeleine Albright because of the work she has done for the last 4 years and the opportunity it has given me to see her perform.

Yes, I told you I wanted a Republican in the Cabinet. But the most important thing is that the national defense of the United States be secured and that we continue to adjust to the changes of the new era.

I would never have asked Senator Cohen to join the Cabinet solely because he's a Republican. It would have been folly. I think he is uniquely well-qualified at this moment in history for the reasons that I said.

So, am I glad that I have a Republican in the Cabinet? Yes. Am I proud that I got a chance to appoint the first woman Secretary of State? You bet I am. My Mama is smiling down on me right now. *[Laughter]* But that is not why I appointed her. And that is why she will succeed. And I hope she will be an inspiration to the young women all across our country and all across the world, so that everybody will be able to have a chance to live up to the fullest of their abilities.

Thank you.

Q. Mr. President, what effect do you think having Senator Cohen will have on your relations with the Senate?

The President. I hope it will be good.

NOTE: The President spoke at 2 p.m. in the Oval Office at the White House.

Proclamation 6963—National Pearl Harbor Remembrance Day, 1996

December 5, 1996

*By the President of the United States
of America*

A Proclamation

Fifty-five years ago, on a calm Hawaiian morning, Imperial Japan launched a surprise attack against the U.S. Armed Forces stationed at Pearl Harbor, shattering the peace of our land and drawing America into World War II. The assault of December 7, 1941, lasted only two hours, but it killed or injured almost 3,600 Americans, destroyed a major portion of our Nation's Pacific Fleet, and

damaged more than 325 aircraft, severely weakening our air power.

The attack jolted our Nation and forced us into a war unlike any previous conflict, waged across the globe in places most Americans had never heard of, in dense jungles and on an ocean we once thought too large for an enemy to cross. It was a war that would require unparalleled courage and determination from soldier and civilian alike, and all Americans rose to the monumental challenge.

During this time, our Nation stood united in purpose and in spirit as never before. Millions of brave and patriotic men and women served the Armed Forces in the struggle for freedom; millions of others sacrificed on the home front. On farms and in factories, mines, and shipyards, Americans labored around the clock to supply the food, weapons, and equipment needed to win the war. In our homes, schools, and places of worship, Americans from every walk of life prayed and worked together for victory. And—as a powerful testament to America's resilience—battleships damaged at Pearl Harbor returned to service and helped break the back of the Japanese fleet.

The generation that fought World War II came home to build new careers and communities and made America the richest, freest nation in history. Some men and women remained in uniform, safeguarding our liberties and ensuring that tyranny would never again threaten our shores. In peace, this generation vowed never again to be unprepared and gave our Nation the security and progress that we have known and cherished for over 50 years.

This is the precious legacy bestowed on us by the men and women of the World War II generation. We can best honor their deeds of courage and determination by maintaining their vigil in defense of freedom and striving, as they did, to make the world a better place for all its peoples.

As we mark the 55th anniversary of the attack on Pearl Harbor, let us remember in prayer all those who died on that day and throughout World War II. Let us also honor all World War II veterans and their families, those who lost loved ones, and those who worked on the home front. Finally, let us give

thanks once again for the peace and freedom secured by their service and their sacrifice.

The Congress, by Public Law 103-308, has designated December 7, 1996, as "National Pearl Harbor Remembrance Day."

Now, Therefore, I, William J. Clinton, President of the United States of America, do hereby proclaim December 7, 1996, as National Pearl Harbor Remembrance Day. I urge all Americans to observe this day with appropriate programs, ceremonies, and activities in honor of the Americans who served at Pearl Harbor. I also ask all Federal departments and agencies, organizations, and individuals to fly the flag of the United States at half-staff on this day in honor of those Americans who died as a result of the attack on Pearl Harbor.

In Witness Whereof, I have hereunto set my hand this fifth day of December, in the year of our Lord nineteen hundred and ninety-six, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

[Filed with the Office of the Federal Register, 11:42 a.m., December 6, 1996]

NOTE: This proclamation was published in the *Federal Register* on December 9.

Message on the Observance of Hanukkah

December 5, 1996

Warm greetings to everyone celebrating Hanukkah.

In this season of joy, we remember the story of Judah Maccabee and his steadfast followers who freed Jerusalem from its oppressors and rededicated the Temple to God. Although they had only a small supply of consecrated oil with which to rekindle the temple's Holy Light, the courage and faith of the Maccabees were rewarded as the oil burned miraculously for eight days and eight nights until a new supply could be prepared.

Today, more than two thousand years later, families around the world celebrate this Festival of Lights by coming together in prayer, giving thanks to God for His many blessings, exchanging gifts, and lighting the

eight candles of the menorah, one candle for each night that the sacred oil burned.

Steeped in ritual and rich in meaning, Hanukkah imparts profound lessons to us: that faith in God can sustain us through any adversity; that peace ultimately comes to those who persevere; and that, just as the shammas passes its light to each candle in the menorah, so too must we share our hope and faith and joy with one another. In this way, we can ensure that the light kindled on that first Hanukkah so many centuries ago will continue to burn brightly for the generations to come.

Hillary and I extend best wishes to all for a wonderful holiday celebration.

William J. Clinton

Remarks on Lighting the National Christmas Tree

December 5, 1996

Thank you very much. Chairman Betchkal, Reverend Smith, my friend Patti LaBelle—you did well with and without your singers. [Laughter] To the Richmond College Children's Concert Choir and LeAnn Rimes, welcome, to the Mannheim Steamroller Band, the Washington Ballet, the Boy and Girl Scouts. Let me join Santa Claus in also saying that we miss two important members the Pageant of Peace lost in the last year, Joe Reilly and Bill Harris. The spirit of Christmas was alive in them every day, and we remember them.

Hillary and I look forward to being here every year. I told Hillary when we were sitting here that I never quite get into the spirit of Christmas until I come here to the Pageant of Peace.

America's Christmas tree is famous all over the world. Believe it or not, there's even a new movie in Japan about two people who came to Washington and fell in love under this Christmas tree. It isn't hard to see how that would happen, for this is a magic time.

We come here tonight to celebrate that magic, to rejoice in the spirit of the holiday season, no matter what our faith, a spirit of sharing and giving, of gathering with family and friends and coming together as one com-

munity. You can see it everywhere at this time of year.

And of course, at Christmas we come together especially to celebrate the birth of a child who came into the world without a home, only a stable's roof to shelter him, who grew to teach the lesson of love and peace that has truly changed the world. "Blessed are the peacemakers," he said, and those words still call us to action.

As we look around the world tonight we know the spirit of peace is strong enough to triumph over the forces that still threaten it. Let us be grateful that our Nation is at peace and rejoice in the progress we have made to bring about peace on Earth. And let us not forget the work still to be done, from Bosnia to the Middle East to the Korean Peninsula.

Today our brave men and women in uniform are helping other people in other lands to make their peace. And across our country this holiday season people are joining in peace to feed the hungry, to bring toys to poor children who otherwise would not have them, and to reconcile our own differences. At Christmas and throughout the year the greatest gift of all we can give our own children is to make their world more safe, more peaceful, and more possible for them to make the most of their God-given potential. It is for our children that we must dedicate ourselves to making peace wherever we can, around the world, in every community, in our own homes, and perhaps most important, in our own hearts.

So as we light this wonderful tree let us remember to let our own light shine all year long, to make the future of our children bright, to honor the spirit of peace at Christmas time.

Merry Christmas, and God bless you all.

NOTE: The President spoke at 5:55 p.m. on the Ellipse during the annual Christmas Pageant of Peace. In his remarks, he referred to John J. Betchkal, president, Christmas Pageant of Peace; Rev. Perry Smith, pastor, First Baptist Church of Brentwood, MD; entertainers Patty LaBelle and LeAnn Rimes; and television weatherman Willard Scott, and Joe Reilly, and Bill Harris, former presidents, Christmas Pageant of Peace.

Remarks on Presenting the Malcolm Baldrige National Quality Awards

December 6, 1996

Thank you very much. Secretary Kantor; Mrs. Baldrige; Senator Pressler; Congresswoman Slaughter; Congressman Ramstad; my good friend Ernie Deavenport; Mary Goode—let me thank all of you. And let me say a special word of thanks to Arati Prabhakar, the Director of the National Institute of Standards and Technology for the work that she has done in this Baldrige process. Thank you, Ma'am. And Senator Pressler, as you leave the United States Senate after a distinguished career, let me thank you especially for the work you did to pass the telecommunications law, which will help America immeasurably and create hundreds of thousands of these kinds of good jobs in the years ahead. Thank you, sir.

I'd also like to thank the Army Band for doing such a good job here today. Thank you very much.

You know, when they were playing the national anthem, which normally I sing out of tune at the top of my lungs, but my voice has been a little constrained lately—my approval is at an all-time high when I'm hoarse and can't speak. *[Laughter]* I couldn't help thinking as I was listening to the national anthem what America was like when Francis Scott Key wrote that anthem and what he would think about what we have just seen today, how proud it would make the people who fought to start this country and who worked to hold it together to see what we have become after 200 years. And for all of you, I thank you.

I was listening to all the speakers here and I was put in mind of the first public speech I ever gave as an elected official. Almost 20 years ago now I was elected attorney general of my home State, and I was invited to the Rotary Club officers installation banquet in Pine Bluff, Arkansas, in January of 1977. The banquet started at 6:30. I was introduced to speak at 10 minutes to 10. *[Laughter]* There were about 500 people there, and all of them but 3 got to talk, and they went home mad. *[Laughter]* But it was a wonderful night. There was entertainment from the local school groups, and you know, everybody got

to talk. It was like it should have been: It was a community event; a lot of people talked. And then this fellow got up to introduce me. And I was nervous as a cat—my first speech as an elected official. And the first words out of his mouth—just how I feel after hearing them speak—he said, “You know, we could stop here and have had a very nice evening.” [Laughter] I know he didn’t mean it that way. [Laughter] But we could stop right here and have had a wonderful, wonderful ceremony.

This is the 3d year I’ve had the privilege of honoring the Baldrige Quality Award winners, and every year I feel more strongly that this is the way America ought to work. This is the way all of our organizations ought to work. This is the way our families should work, the way our charities should work, the way our religious institutions should work, the way our colleges and universities should work, the way our schools should work, and the way our Government should work.

Recognizing companies that have proved that excellence and good citizenship are compatible, that understand that business endeavors, like life, are much more a journey than a destination—it’s a very, very special thing for me. And I hope that my presence here helps to get all of you the recognition you deserve around the country, and hope that it will inspire more and more business people, and more and more people in every organized form of human endeavor in our Nation, to follow your lead.

This is an especially meaningful day for me today also because I used to do this with Secretary Kantor’s predecessor, Ron Brown, and last March, we had a ceremony like this at the White House, which was one of the last official duties Ron Brown performed before his untimely death on his mission to the Balkans. Let me say that he’s probably smiling down at us today.

And let me also say how very grateful I am to my long-term friend Mickey Kantor for his outstanding job as Secretary of Commerce. First he was our Trade Ambassador where he negotiated over 200 agreements—unprecedented record in the history of American trade—everything from big agreements like NAFTA and the GATT agreement, over 21 agreements with Japan. In

each of those areas in the aggregate, our exports to Japan have increased 85 percent in those 21 areas. There is no precedent for it.

And I was thinking of, as he was up here talking, too much of what Americans hear about public service is negative from time to time. Most of the people who work for this Department, and most of the people who have worked for your Government make America a better place. And Mickey Kantor and the people here at the Department of Commerce are shining examples of that, and I thank them for it.

I also want to thank the private sector partners in this endeavor, the 28 previous winning companies, the examiners, the Baldrige Foundation. For almost 10 years this award has been remarkably successful as a public-private partnership. We will have to have more of these in the future if America is to meet the challenges of the 21st century.

I’m very pleased that there will be new winners in the categories of nonprofit health and education organizations. I can tell you that if you look at the percentage of our economy and, more important, the stake in our quality of life and our future in health care and education, this is coming not a moment too soon.

Finally, let me say a special word of appreciation to the Vice President for the work that he has led in our endeavors to have the Federal Government do more of what all of you are doing. Our Government has about a quarter of a million fewer people in it than it did the day I became President. We’ve abolished hundreds of programs. We’ve privatized more operations than ever before. And we’ve been able to reduce the deficit by 60 percent and still continue to invest in education, in research and technology and environmental protection, the things that will keep our country strong in the future.

I’m proud of the fact that, thanks to you and millions like you, our economy is strong and growing stronger every day. Today we learned that in November, while there was a small increase in the unemployment rate, wage increases continued to come to American workers because of increasing productivity. We had 118,000 more jobs, which means in the last 3 years and 10 months our economy has produced 11.9 million new

working opportunities for the American people, something all of you can be very, very proud of.

Now we have to keep this going. I'm very much committed to passing a bipartisan balanced budget plan with the Congress which will keep our interest rates down, keep our economy growing, and continue to honor our commitments to our children, our future, our economy, our parents, and the quality of the environment.

But whatever we do, we know that ultimately American progress will rise or fall on the performance of American business and American workers. Both large and small, American businesses are the engine that will help to carry us into the 21st century. Two decades ago our companies had little competition from abroad. Today we know we compete in the world for jobs and markets. The business community has led the way in sensitizing all Americans that we must measure ourselves by high standards. We must achieve high global standards. That is what I seek for the performance of your Government, for the performance of our educational institutions, for every single endeavor in the United States.

ADAC Laboratories' commitment to the customers has resulted in its phenomenal turnaround. Just think about tripling your revenues in 3 years. Now, if we could do that without a tax increase, there would be no deficit problem. *[Laughter]*

Let me—I applaud Dana Commercial Credit Corporation's commitment to its customers, its employees, and its community for the style of management that encourages employees to act on their own ideas and for your financial support of the Toledo School Board. Now, let me say that Mr. Morcott and I have been friends for a long time, and the Dana Corporation has a different sort of plant in Arkansas, one of the most highly roboticized plants in the United States making truck transmissions.

One of the things I liked about that place the first time I ever visited it was that there were no parking spaces dedicated to the big-wigs. So if the plant manager showed up late, he might have to walk a block and a half to work. *[Laughter]* However, I rejected that suggestion for the State Capitol when I was

Governor—*[laughter]*—which just goes to show you, we all have work to do. *[Laughter]*

Custom Research Corporation has proved you don't have to be the biggest to be the best; 97 percent of a clientele being delighted is something that any organization would be delighted to achieve.

When I heard them reading the measures of how they define their success and they talked about the—talking about all their employee endeavors, and I saw all of the cheers coming from all of you as well as from Trident Precision Manufacturing over there with their banners, again I say, think about the idea that every organization we're involved in ought to work this way if we invest in training and education as Trident has. And one of the things I want to say about them that I especially appreciate that was not mentioned: In this era of downsizing, I want to commend you for hiring people who had worked for larger companies and who were downsized. A lot of people who have been downsized still have outsized contributions to make to the American economy and to American society. And small businesses are going to have to take up that slack. I thank you for making that a priority.

Just think: satisfied customers; energized employees who are involved; respect and commitment to the communities in which you're involved in; investing in technology and the future; still making a profit; and at least by the evidence we've seen here, having a good time doing it. If every family in every organization of any kind in this country worked that way, we wouldn't have very many problems in the United States. That's the message I want to go across America today, and I thank you for sending it loud and clear every day in your lives.

Let me finally close by asking one more thing of you. America needs more strong companies like this and more organizations like this to be prepared for the next century. I believe with all my heart we are entering an age of greater human possibility than ever. It means in simple terms to me that in a place like America more children will have a chance to grow up and live out their dreams than ever before. It means if we do the right thing, we will grow stronger and more prosperous while helping more people all around

the world to do things that we take for granted now but which would fulfill their dreams and their God-given potential in a way that has never been possible before.

But to do it we have to understand that in times when things are changing rapidly, we have to be able to open our eyes and open our ears and open our hearts; we have to be able to think anew and act anew; we have to be dedicated to the idea of community, the idea of partnership, the idea that we can each have more personal, individual fulfillment when we work together with other people to help them achieve the same objectives. That's the only way we can move able-bodied people from welfare to work. A lot of you are going to have to help with that.

We passed a law that says that able-bodied people can only draw welfare so long, but what are they going to do? Go into the street or go into the work force? Every State ought to be willing to give those welfare checks to employers as job subsidies to move more people from welfare to work, and every vital company ought to be willing to examine themselves to see what they could do, because we don't have the money, and we shouldn't have these large-scale job programs funded by the Government with only welfare workers in them.

We want to change a whole culture here and move people into the mainstream of American life. And that can best be done by a company hiring one or two or three, and then another company doing the same thing until we have a ripple effect all across America, and we don't have a welfare system and an unemployment system anymore, we have a system that deals with people when they're temporarily out of the work force, organizes those who can move into the work force, and helps those who, through no fault of their own, are simply unable to help themselves. That is an America that would be worthy of the pride, the honor and the support of every single citizen of this country. We cannot do it unless the private sector is a partner.

We cannot help our schools to meet the highest standards of excellence unless those of you who understand the world in which we are living and the one toward which we are moving demand that we have, yes, a lot of local control and more schools that are

committed to kind of creative excellence in the way that you are, but we also measure performance by national standards of excellence, and we know that the measurements are good. Because I believe all children can learn and I am tired of people hiding behind various bureaucratic hedges to avoid measuring up and giving all our children a chance to learn. You can lead the way, and we need you to do it.

We have participated in a celebration of what is best about America. You have all thrilled me beyond measure. I loved seeing all the different things you did. I had the best seat in the house today. The Secretary and Ernie and I, we didn't have to worry about what we were going to say. We didn't even have to worry about our constituents the way these folks did. They were the political leaders here today. *[Laughter]*

I got to spend this whole time looking into your faces. Those are the looks I want to see on the faces of every American child, and you can help us do it.

Thank you, and God bless you.

NOTE: The President spoke at 12:35 p.m. at the Sheraton Washington Hotel. In his remarks, he referred to Margaret Baldrige, widow of former Secretary of Commerce Malcolm Baldrige; Earnest Deavenport, president, Malcolm Baldrige Award Foundation; and Southwood (Woody) J. Morcott, chairman and chief executive officer, Dana Commercial Credit Corp.

Letter to Congressional Leaders on the Federal Republic of Yugoslavia (Serbia and Montenegro)

December 6, 1996

Dear Mr. Speaker: (Dear Mr. President:)

On May 30, 1992, by Executive Order 12808, President Bush declared a national emergency to deal with the unusual and extraordinary threat to the national security, foreign policy, and economy of the United States constituted by the actions and policies of the Governments of Serbia and Montenegro, blocking all property and interests in property of those Governments. President Bush took additional measures to prohibit trade and other transactions with the Federal Republic of Yugoslavia (Serbia and

Montenegro) by Executive Orders 12810 and 12831, issued on June 5, 1992, and January 15, 1993, respectively.

On April 25, 1993, I issued Executive Order 12846, blocking the property and interests in property of all commercial, industrial, or public utility undertakings or entities organized or located in the Federal Republic of Yugoslavia (Serbia and Montenegro) (the "FRY (S&M)"), and prohibiting trade-related transactions by United States persons involving those areas of the Republic of Bosnia and Herzegovina controlled by the Bosnian Serb forces and the United Nations Protected Areas in the Republic of Croatia. On October 25, 1994, because of the actions and policies of the Bosnian Serbs, I expanded the scope of the national emergency by issuance of Executive Order 12934 to block the property of the Bosnian Serb forces and the authorities in the territory that they control within the Republic of Bosnia and Herzegovina, as well as the property of any entity organized or located in, or controlled by any person in, or resident in, those areas.

On December 27, 1995, I issued Presidential Determination No. 96-7, directing the Secretary of the Treasury, *inter alia*, to suspend the application of sanctions imposed on the FRY (S&M) pursuant to the above-referenced Executive orders and to continue to block property previously blocked until provision is made to address claims or encumbrances, including the claims of the other successor states of the former Yugoslavia. This sanctions relief, in conformity with United Nations Security Council Resolution ("UNSCR") 1022 of November 22, 1995, was an essential factor motivating Serbia and Montenegro's acceptance of the General Framework Agreement for Peace in Bosnia and Herzegovina initialed by the parties in Dayton, Ohio, on November 21, 1995 (the "Peace Agreement") and signed in Paris on December 14, 1995. The sanctions imposed on the FRY (S&M) and on the United Nations Protected Areas in the Republic of Croatia were accordingly suspended prospectively, effective January 16, 1996. Sanctions imposed on the Bosnia Serb forces and authorities and on the territory that they control within the Republic of Bosnia and Herzegovina were subsequently suspended

prospectively, effective May 13, 1996, in conformity with UNSCR 1022. On October 1, 1996, the United Nations passed UNSCR 1022. On October 1, 1996, the United Nations passed the UNSCR 1074, terminating U.N. sanctions against the FRY (S&M) and the Bosnian Serbs in light of the elections that took place in Bosnia and Herzegovina on September 14, 1996. UNSCR 1074, however, reaffirms the provisions of UNSCR 1022 with respect to the release of blocked assets, as set forth above.

The present report is submitted pursuant to 50 U.S.C. 1641(c) and 1703(c) and covers the period from May 30 to November 29, 1996. It discusses Administration actions and expenses directly related to the exercise of powers and authorities conferred by the declaration of a national emergency in Executive Order 12808 of May 30, 1992 (57 FR 23299) and Executive Order 12934 (59 FR 54117) and to expanded sanctions against the FRY (S&M) and the Bosnian Serbs contained in Executive Order 12810 of June 5, 1992 (57 FR 24347, June 9, 1992), Executive Order 12831 of January 15, 1993 (58 FR 5253, January 21, 1993), Executive Order 12846 of April 25, 1993 (58 FR 25771, April 27, 1993), and Executive Order 12934 of October 25, 1994 (59 FR 54117, October 27, 1994).

1. The declaration of the national emergency on May 30, 1992, was made pursuant to the authority vested in the President by the Constitution and laws of the United States, including the International Emergency Economic Powers Act (50 U.S.C. 1701 *et seq.*), the National Emergencies Act (50 U.S.C. 1601 *et seq.*), and section 301 of title 3 of the United States Code. The emergency declaration was reported to the Congress on May 30, 1992, pursuant to section 204(b) of the International Emergency Economic Powers Act (50 U.S.C. 1703(b)) and the expansion of that national emergency under the same authorities was reported to the Congress on October 25, 1994. The additional sanctions set forth in related Executive orders were imposed pursuant to the authority vested in the President by the Constitution and laws of the United States, including the statutes cited above, section 1114 of the Federal Aviation Act (49 U.S.C. App. 1514), and

section 5 of the United Nations Participation Act (22 U.S.C. 287c).

2. Since the declaration of the national emergency with respect to the FRY (S&M) on May 30, 1992, the Office of Foreign Assets Control (OFAC) acting under authority delegated by the Secretary of the Treasury has implemented the sanctions imposed under the foregoing statutes. Effective January 16, 1996, OFAC amended the Federal Republic of Yugoslavia (Serbia and Montenegro) and Bosnian Serb-Controlled Areas of the Republic of Bosnia and Herzegovina Sanctions Regulations, 31 CFR Part 585 (the "Regulations"), to implement in the United States provisions of the Peace Agreement and UNSCR 1022 (61 FR 1282, January 19, 1996). The amended Regulations authorize prospectively all transactions with respect to the FRY (S&M) otherwise prohibited. Property and interests in property of the FRY (S&M) previously blocked within the jurisdiction of the United States remain blocked, in conformity with the Peace Agreement and UNSCR 1022, until provision is made to address claims or encumbrances, including the claims of the other successor states of the former Yugoslavia. On May 10, 1996, OFAC amended the Regulations to authorize prospectively those transactions previously prohibited with respect to the Bosnian Serb forces and authorities; entities organized or located in those areas of the Republic of Bosnia and Herzegovina under their control; entities owned or controlled directly or indirectly by any person in, or resident in, those areas; and any person acting for or on behalf of any of the foregoing. United States persons are also authorized to engage in transactions involving the areas of the Republic of Bosnia and Herzegovina under the control of the Bosnian Serb forces, and services may be exported either from the United States or by United States persons to those areas. Property and interests in property previously blocked because of an interest of any of the above persons remain blocked. (61 FR 24696, May 16, 1996.)

3. Over the past 6 months, the Departments of State and the Treasury have worked closely with European Union member states and other U.N. member nations to implement the provisions of UNSCR 1022. In the

United States, retention of blocking authority pursuant to the extension of a national emergency provides a framework for administration of an orderly claims settlement. This accords with past policy and practice with respect to the suspension of sanctions regimes.

4. Subsequent to the prospective authorization of transactions with the FRY (S&M), effective January 16, 1996, OFAC has issued 28 specific licenses regarding transactions pertaining to the FRY (S&M) or assets it owns or controls. As of October 28, 1996, specific licenses have been issued (1) to authorize the unblocking of certain funds and other financial assets previously blocked; (2) for the payment of crews' wages, vessel maintenance, and emergency supplies for FRY (S&M)-controlled ships blocked in the United States; and (3) to authorize performance of certain transactions under pre-sanctions contracts.

During the past 6 months, OFAC has continued to oversee the maintenance of blocked accounts and records with respect to: (1) liquidated tangible assets and personality of the 15 blocked U.S. subsidiaries of entities organized in the FRY (S&M); (2) the blocked personality, files, and records of the 2 Serbian banking institutions in New York previously placed in secure storage; (3) remaining tangible property, including real estate; and (4) the 5 Yugoslav-owned vessels still blocked in the United States.

5. Despite the prospective authorization of transactions with the FRY (S&M), OFAC has continued to work closely with the U.S. Customs Service and other cooperating agencies to investigate alleged violations that occurred while sanctions were in force.

Since the last report, OFAC has collected five civil monetary penalties totaling more than \$28,300 for violations of the sanctions. These violations included prohibited exports and payments to persons in the FRY (S&M) or to blocked entities owned or controlled by the FRY (S&M).

6. The expenses incurred by the Federal Government in the 6-month period from May 30, 1996, through November 29, 1996, that are directly attributable to the declaration of a national emergency with respect to the FRY (S&M) and the Bosnian Serb forces and authorities are estimated at about \$1.252

million, most of which represent wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in OFAC and its Chief Counsel's Office, and the U.S. Customs Service), the Department of State, the National Security Council, the U.S. Coast Guard, and the Department of Commerce.

7. In the last year, substantial progress has been achieved to bring about a settlement of the conflict in the former Yugoslavia acceptable to the parties. UNSCR 1074 terminates sanctions in view of the first free and fair elections to occur in the Republic of Bosnia and Herzegovina, as provided for in the Peace Agreement. In reaffirming Resolution 1022, however, UNSCR 1074 contemplates the continued blocking of assets potentially subject to conflicting claims and encumbrances until provision is made to address them, including claims of the other successor states of the former Yugoslavia.

The resolution of the crisis and conflict in the former Yugoslavia that has resulted from the actions and policies of the Government of the Federal Republic of Yugoslavia (Serbia and Montenegro), and of the Bosnian Serb forces and the authorities in the territory that they control, will not be complete until such time as the Peace Agreement is implemented fully and the terms of UNSCR 1022 have been met. Therefore, I have continued for another year the national emergency declared on May 30, 1992, as expanded in scope on October 25, 1994, and will continue to enforce the measures adopted pursuant thereto.

I shall continue to exercise the powers at my disposal with respect to the measures against the Government of the Federal Republic of Yugoslavia (Serbia and Montenegro), and the Bosnian Serb forces, civil authorities, and entities, as long as these measures are appropriate, and will continue to report periodically to the Congress on significant developments pursuant to 50 U.S.C. 1703(c).

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate.

Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

December 1

In the afternoon, the President returned to Washington, DC, from Camp David, MD.

December 3

The President announced his intention to appoint Lt. Gen. Marc Anthony Cisneros, USA (Ret.) as a member of the U.S. Military Academy Board of Visitors.

The President announced that Secretary of Health and Human Services Donna E. Shalala will appoint Rabbi Joseph A. Edelheit to the Presidential Advisory Council on HIV/AIDS.

The White House announced that the President will attend the annual Army-Navy football game at Veterans Stadium in Philadelphia, PA on December 7.

December 5

In the morning, the President had a telephone conversation with President Boris Yeltsin of Russia concerning President Yeltsin's recovery from heart surgery and an agreement to meet in March of 1997.

Later, the President met privately with President Carlos Menem of Argentina in the Oval Office and then with President Menem and members of the Argentine Cabinet in the Cabinet Room.

December 6

In the afternoon, the President attended a Democratic National Committee luncheon for the Texas State Democratic Party at the Sheraton Carlton Hotel.

Nominations Submitted to the Senate

NOTE: No nominations were submitted to the Senate during the period covered by this issue.

Checklist of White House Press Releases

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

Released December 2

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry on the Sierra Leone peace agreement

Text of the citation read on the presentation of the Congressional Space Medal of Honor to Astronaut Shannon Lucid

Released December 3

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry on the Army-Navy football game

Statement by Press Secretary Mike McCurry on National Security Adviser Anthony Lake's meeting with David Trimble, Northern Ireland's Ulster Unionist Party leader

Released December 4

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry on the Serbian election crisis

Statement by Press Secretary Mike McCurry with the text of a statement by Gen. Goodpaster and Gen. Butler on reduction of nuclear weapons arsenals

Released December 5

Transcript of a press briefing by Chief of Staff Leon Panetta, Chief of Staff-designate Erskine Bowles, and Press Secretary Mike McCurry on the second term transition

Statement by Press Secretary Mike McCurry announcing that the President and Russian President Boris Yeltsin have agreed to meet in March 1997

Statement by Press Secretary Mike McCurry on the President's meeting with President Carlos Menem of Argentina

Statement by Press Secretary Mike McCurry announcing the program for the inauguration ceremony

Released December 6

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry on policy toward Cuba migration

Statement by Press Secretary Mike McCurry announcing authorization of an increase in the level of Federal funding in North Carolina for damage due to Hurricane Fran

Acts Approved by the President

NOTE: No acts approved by the President were received by the Office of the Federal Register during the period covered by this issue.

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